## **RESOLUTION NO. 2010 - 090**

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA, RELATING TO THE PROVISION OF SOLID WASTE SERVICES, FACILITIES, AND PROGRAMS IN THE TOWN OF SOUTHWEST RANCHES, FLORIDA; ESTABLISHING THE RATE OF ASSESSMENT FOR FISCAL YEAR 2011; IMPOSING SOLID WASTE ASSESSMENTS AGAINST ASSESSED PROPERTY LOCATED WITHIN THE TOWN OF SOUTHWEST RANCHES; APPROVING THE ASSESSMENT ROLL; PROVIDING FOR CONFLICTS; PROVIDING FOR SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE.

**WHEREAS**, the Town Council authorized the Town Administrator to study the possibility of implementing a non-ad valorem solid waste assessment program in order to recover the costs associated with the provision of solid waste services; and

**WHEREAS**, a study of the service demand and rates was completed and the study was provided for the Town Council to consider policy issues associated with implementation of a solid waste assessment program; and

**WHEREAS,** the Town Council has adopted a Solid Waste Service Assessment Ordinance, Ordinance Number 2002-8 (the "Ordinance") on final reading at the Town Council meeting of June 24, 2002; and

**WHEREAS,** the adoption of solid waste assessment rates resulting from the Town Council's policy direction requires the annual adoption of an Initial Assessment Resolution and the annual adoption of a Final Assessment Resolution, as required under the Ordinance as well as under the Uniform Method of Collection provided under Florida Statutes Chapter 197.3632;

**NOW, THEREFORE, BE IT RESOLVED** by the Town Council of the Town of Southwest Ranches, Florida:

**Section 1: AUTHORITY.** This Resolution is adopted pursuant to the provisions of Ordinance No. 2002-8, Sections 166.021 and 166.041 Florida Statutes, and other applicable provisions of law.

Section 2: PURPOSE. This Resolution constitutes the Final Assessment and Annual Rate Resolution as defined in Ordinance No. 2002-8 (the "Ordinance"). All capitalized words and terms not otherwise defined herein shall have the meanings defined and set forth in the Ordinance or within any Solid Waste Franchise Agreement as may currently exist or as may exist in the future. Unless the context indicates otherwise, words imparting the singular number, include the plural number, and vice versa.

Section 3: PROVISION AND FUNDING OF SOLID WASTE SERVICES. Upon the imposition of Solid Waste Service Assessments for solid waste services, facilities, or programs against Assessed Property located within the Town, the Town shall provide solid waste services to such Assessed Property. The total cost to provide such solid waste services, facilities, or programs shall be funded from proceeds of the Solid Waste Service Assessments. The total cost shall include any and all Solid Waste Cost as determined by the Town Council and as defined in the Ordinance.

It is hereby ascertained, determined, and declared that each parcel of Assessed Property located with the Town will be benefited by the Town's provision of solid waste services, facilities, and programs in an amount not less than the Solid Waste Service Assessment imposed against such parcel, computed in the manner set forth in this Final Assessment Resolution.

<u>Section 4:</u> IMPOSITION AND COMPUTATION OF SOLID WASTE SERVICE ASSESSMENTS. Solid Waste Service Assessments shall be imposed against all Dwelling Units within the Town. Solid Waste Service Assessments shall be computed in the manner set forth in this Final Assessment Resolution as specifically described in Appendix B.

<u>Section 5:</u> LEGISLATIVE DETERMINATIONS OF SPECIAL BENEFIT AND FAIR APPORTIONMENT. It is hereby ascertained and declared that the Solid Waste Assessed Costs provide a special benefit to the Assessed Property based upon the following legislative determinations:

### **GENERAL**

Solid waste services possess a logical relationship to the use and enjoyment of improved property by: (1) protecting and enhancing the value of the land, improvements, and structures through the provision of available solid waste services; (2) protecting the health, life and safety of intended occupants in the use and enjoyment of improvements and structures within improved parcels; (3) preventing the infestation of rodents and vermin that would otherwise be attracted by the accumulation of Solid Waste on Residential Property through the provision of a professional and comprehensive Solid Waste removal program within the Town; and (4) preventing the spread of disease and illness caused by unsanitary conditions through the frequent removal of Solid Waste in order to protect both the structures and occupants of Dwelling Units within the Town.

The provision of solid waste services, facilities, or programs enhances and strengthens the relationship between such services and the use and enjoyment of Residential Property within the Town.

The Town shall fund from special assessment proceeds the total Solid Waste Cost of the consolidated Solid Waste Collection and Disposal program as well as a Residential Recycling Services program, as defined herein, for all of those services meeting the criteria of special benefit and fair apportionment as they relate to Solid Waste services.

It is fair and reasonable to use the existing Solid Waste Assessment Roll provided by the Property Appraiser as a means of determining those Residential Properties receiving Solid Waste services because: (1) the Property Appraiser's Tax Roll database containing the Property Use Codes is the most comprehensive, accurate, and reliable information readily available to determine Residential Property within the Town, and (2) the Tax Roll database containing the property use codes and Dwelling Units is maintained by the Property Appraiser and is thus consistent with parcel designations on the Tax Roll which compatibility permits the development of an Assessment Roll in conformity with the requirements of the Uniform Method of Collection.

## **COST APPORTIONMENT FOR RESIDENTIAL PARCELS**

Apportioning Solid Waste Assessed Costs equally among those Residential Properties that are receiving Solid Waste Service Assessment program services is fair and reasonable and proportional to the special benefit received. It is fair and reasonable to assume that each Residential Property/Dwelling Unit generates an equivalent Solid Waste service demand based on its' occupancy as a living quarters for residents of the Town. It is not possible or practical to apportion costs in another manner (such as per resident, per square foot of building size, or per square foot of parcel size) due to the fact that there is no way to determine what solid waste service demand each resident, building or parcel will generate due to variables such as, but not limited to, number of occupants in the dwelling, income/consumer spending level, lifestyle, manner and methods of maintenance used in and about the Residential Property, type and amount of landscaping, etc.

The size or the value of the residential parcel does not determine the scope of the required solid waste service demand. The potential demand for solid waste services is driven by the existence of a residential unit and the anticipated average occupant population. This validates classifying travel trailers, multi-family or other residential uses as Dwelling Units equivalent to a single-family unit.

The use of a combined Dwelling Unit rate for solid waste services to include all Residential Property is sound in consideration of the insignificant number of residential properties that are not single family in nature.

Apportioning the assessed costs for solid waste services attributable to the single-family residential property use category maintained by the Property Appraiser on a per residential unit basis is required to avoid cost inefficiency and unnecessary administration and is a fair and reasonable method of parcel apportionment.

## **NON-RESIDENTIAL PARCEL APPORTIONMENT**

The Solid Waste Service Assessment program and cost shall not apply to non-residential property. Non-residential property shall receive services directly from the authorized Franchise Hauler and shall be billed directly by the Franchise Hauler based upon the rates, terms and conditions contained in the Franchise Agreement with the Town.

<u>Section 6:</u> COST APPORTIONMENT METHODOLOGY. The apportionment of Solid Waste Cost among Residential Property shall be consistent with the Apportionment Methodology described and determined in Appendix B.

<u>Section 7:</u> PARCEL APPORTIONMENT METHODOLOGY. The apportionment among Residential Property of Solid Waste Costs shall be consistent with the Parcel Apportionment methodology described and determined in Appendix B, which Parcel Apportionment methodology is hereby approved, adopted, and incorporated into this Final Assessment Resolution by reference.

It is hereby acknowledged that the Parcel Apportionment methodology described and determined in Appendix B is to be applied in the calculation of the Solid Waste Service Assessment rates established in Section 8 of this Final Assessment Resolution.

<u>Section 8:</u> **DETERMINATION OF SOLID WASTE ASSESSED COSTS; ESTABLISHMENT OF FINAL SOLID WASTE ASSESSMENT RATES.** The Solid Waste Assessed Costs to be assessed and apportioned among benefited parcels pursuant to the Cost Apportionment and the Parcel Apportionment for the Fiscal Year commencing October 1, 2010, is the amount determined in the Solid Waste Assessment Rate Schedule, attached hereto as Appendix A. The approval of the Solid Waste Assessment Rate Schedule by the adoption of this Final Assessment Resolution determines the amount of the Solid Waste Assessed Costs.

The Solid Waste Service Assessments established in this Final Assessment Resolution shall be one-hundred percent (100%) the amount to be paid to the Franchise Hauler, plus any Solid Waste service needs not funded by the Franchise Agreement Service Cost, plus any Franchise Fee required and adopted by the Town Council as may exist now or in the future.

The Solid Waste Service Assessment specified in the Solid Waste Assessment Rate Schedule attached hereto as Appendix A is hereby established to fund the specified Solid Waste Assessed Costs determined to be assessed in the Fiscal Year commencing October 1, 2010. No portion of such Solid Waste Assessed Costs are attributable to capital improvements that are funded by impact fee proceeds necessitated by new growth or development.

Section 9: ASSESSMENT ROLL. The Town Administrator has prepared a final Assessment Roll for the Fiscal Year commencing October 1, 2010, in the manner provided in the Ordinance. The Assessment Roll shall include all Tax Parcels within the Residential Property Use Category. The Town Administrator shall apportion the Solid Waste Assessed Cost to be recovered through Solid Waste Service Assessments in the manner set forth in this Final Assessment Resolution. A copy of this Final Assessment Resolution, documentation related to the amount of the Solid Waste Assessed Cost to be recovered through the imposition of Solid Waste Service Assessments, shall be maintained on file in the office of the Town Clerk and open to public inspection. The foregoing shall not be construed to require that the Assessment Roll proposed for the Fiscal Year beginning October 1, 2010 be in printed form if the amount of the Solid Waste Service Assessment for each parcel of property can be determined by the use of a computer terminal available to the public.

It is hereby ascertained, determined, and declared that the method of determining the Solid Waste Service Assessments for solid waste services as set forth in this Final Assessment Resolution is a fair and reasonable method of apportioning the Solid Waste Assessed Cost among parcels of Assessed Property located within the Town.

Section 10: CONFIRMING A FINAL PUBLIC HEARING. The Town Council hereby confirms that a final public hearing was held at 7:00 p.m. on September 7, 2010, at the Southwest Ranches/South Broward Drainage District Meeting Chambers, 6591 SW 160 Avenue, Southwest Ranches, Florida, 33331, at which time the Town Council received and considered comments on the Solid Waste Service Assessments from the public and affected property owners. Accordingly, the Town Council, at the final public hearing, considered the imposition of a Solid Waste Service Assessment and collection of such assessments on the same bill as ad valorem taxes by adoption of this Final Assessment Resolution.

<u>Section 11:</u> **NOTICE BY PUBLICATION.** The Town Council confirms that the Town published a notice of the final public hearing described in Section 10 herein in the manner described in Section 2.6 in the Ordinance.

<u>Section 12:</u> APPLICATION OF ASSESSMENT PROCEEDS. Proceeds derived by the Town from the Solid Waste Service Assessments will be utilized for the provision of solid waste services, facilities, and programs. In the event there is any fund balance remaining at the end of the Fiscal Year, such balance shall be carried forward and used only to fund solid waste services, facilities, and programs.

**Section 13: CONFLICTS.** All Resolutions or parts of Resolutions in conflict herewith be and the same are hereby repealed to the extent of the conflict.

<u>Section 14:</u> SEVERABILITY. If any clause, section, or other part or application of this Resolution is held by any court of competent jurisdiction to be unconstitutional or invalid, in part or application, it shall not affect the validity of the remaining portions or applications of this Resolution.

**Section 15: EFFECTIVE DATE.** This Resolution shall become effective immediately upon its passage and adoption.

**PASSED AND ADOPTED** by the Town Council of the Town of Southwest Ranches, Florida, this  $7^{\text{TH}}$  day of September 2010, on a motion by Council Member Fisikelli and seconded by Vice Mayor Knight.

Nelson	AYE_	Ayes	
Knight	AYE_	Nays	_
Breitkreuz	AYE_	Absent	
Fisikelli	_AYE_	Abstaining	
McKay	AYE		

Jeff Nelson, Mayor

Debra Doré-Thomas, CMC, Town Clerk

Approved as to Form and Correctness:

Keith M. Foliakoff, J.D., Town Attorney

ACTIVE: 2085044\_1

Attest:

## **APPENDIX A**

# SOLID WASTE ASSESSMENT RATE SCHEDULE

**SECTION B-1. DETERMINATION OF SOLID WASTE ASSESSED COSTS.** The Solid Waste Assessed Costs to be assessed for the Fiscal Year commencing October 1, 2010 is \$1,658,418.

**SECTION B-2. SOLID WASTE SERVICE ASSESSMENTS.** The Solid Waste Service Assessments to be assessed and apportioned among benefited property pursuant to the Cost Apportionment and Parcel Apportionment to generate the Solid Waste Cost for the Fiscal Year commencing October 1, 2010, are hereby established as follows for the purpose of this Final Assessment Resolution:

**Property Use Category** Residential, Single-Family Billing Unit Type

FY 2010

Rate Per Dwelling Unit

\$ 687.00

#### APPENDIX B

# APPORTIONMENT METHODOLOGY

Assessment amount of \$1,658,418 shall consist of (1) the Franchise Agreement Service Cost that will be paid directly to the Franchise Hauler, plus (2) the cost of Solid Waste services needing to be funded that are outside of the Franchise Agreement, plus (3) any Franchise Fee rate or amount determined by the Town Council and included in the Franchise Agreement. The total shall be apportioned among the single-family Residential Property contained in the real property tax roll database maintained by the Property Appraiser for property within the Town. The total Solid Waste Service Assessment amount is based upon 100 percent of the total Solid Waste service costs paid to the Franchise Hauler, plus related, non-franchise services and any Franchise Fee. Included in the cost apportionment is the underlying special benefit and fair apportionment assumptions.

SECTION C-2. GENERAL METHODOLOGY. To determine the total Solid Waste Service Assessment amount to be applied to each Residential Property/Dwelling Unit, the total service demand and Solid Waste Cost for Collection, Disposal, and Residential Recycling Services was first determined. The historical demand for Solid Waste services was determined by the collection of data from Broward County representing the service demand in their District #9 which is exclusive to the Town of Southwest Ranches. The anticipated cost of service was negotiated and determined by the Town Administrator using the data provided. A total Franchise Agreement Service Cost was negotiated with the prospective Franchise Hauler which represents the total amount to be paid to the hauler for Collection, Disposal, and Residential Recycling Services. This gross, annual amount of \$1,452,455 to be paid to the hauler is then divided by the total number of single-family Residential Properties contained on the Property Appraiser's Assessment Roll (2,414) to determine a base services rate of \$601.68 (equal to \$50.14 per month).

To that amount, an amount of \$85.32 per Dwelling Unit was added which will generate approximately \$205,962 for unanticipated Solid Waste services that may occur outside of the Franchise Agreement, such as removal of illegally dumped waste on public streets, properties and right-of-ways. This brought the rate to \$687.00. To that amount, a Franchise Fee of 0% (zero percent) per Dwelling Unit (\$0) was added per the Franchise Agreement which will generate approximately \$0. The three components of the assessment were added and then rounded to the nearest dollar for ease of preparation of the assessment roll to bring the annual rate to an even \$687.00. The billing unit of measure used to apportion and calculate the rate for each individual single-family residential parcel is shown in the following table.

Category

**Billing Unit Type** 

**Residential Property** 

Dwelling Unit (Single-Family Occupancy Residence)